



Ad-Hoc Query on Asylum seekers from Iraq

Requested by FI EMN NCP on 17th September 2015

Compilation produced on

Responses from: Austria, Belgium, Bulgaria, Cyprus, Czech Republic, Finland, France, Estonia Germany, Hungary, Ireland, Italy, Latvia, Lithuania, Luxembourg, Malta, Netherlands, Poland, Slovak Republic, Slovenia, Sweden, United Kingdom plus Norway and Croatia (23 in Total)

<u>Disclaimer</u>: The following responses have been provided primarily for the purpose of information exchange among EMN NCPs in the framework of the EMN. The contributing EMN NCPs have provided, to the best of their knowledge, information that is up-to-date, objective and reliable. Note, however, that the information provided does not necessarily represent the official policy of an EMN NCPs' Member State.

1. Background Information

Iraqi nationals have currently been the largest group among the asylum seekers in Finland. For example last week 80 % (1348 persons) of the asylum seekers were from Iraq. Therefore political interest has risen whether there are any differences amongst the Member States regarding their policies concerning Iraqi asylum seekers.

Questions:

1. Do you grant subsidiary protection pursuant to Art. 15 lit. c of the Qualification Directive to asylum seekers from Iraq? Concerning which areas?

In approximately half of the responses the state did not have a list of disputed areas which natives are granted subsidiary protection according to the area. Instead decisions were made case by case. Most often in the list of disputed areas were mentioned the following areas: Nineveh, Salah- al Din, Diyala, Kirkuk and Al Anbar. In addition the following areas were mentioned in one or few lists: At Tamim, Baghdad, Babil, Wasit and Kerbala.

- Do you currently carry out forced returns to Iraq? In approximately half of the responses forced returns to Iraq have not been carried out this year. In around 1/3 of the responses forced returns to Iraq were currently carried out, however many of them had faced problems during the process.
- 3. How many asylums and other protection status have been granted and how many asylum applications have been rejected (excluding dismissal of a case) this year concerning asylum seekers from Iraq? In approximately half of the responses the amount of decisions concerning Iraq asylum seekers was more than 50. In these cases the amount of positive decisions varied between 30 % - 99,6 %, median was 75 %. In approximately half of the responses the total amount of decisions (excluding Dublin decisions) was less than 50 which cannot be considered a comprehensive sample.

We would very much appreciate your responses by the 8th of October 2015.

Wider

2. Responses¹

Austria

Dissemination?² 1. In Austria, each application for asylum is examined individually within comprehensive investigation proceedings. The resulting Yes decision is taken on the basis of objective criteria and according to existing legal provisions. In case the requirements for granting the Geneva-Convention refugee status are not met or the entitlement for asylum is withdrawn but forced return is inadmissible due to human rights considerations, subsidiary protection status is to be granted.

¹ If possible at time of making the request, the Requesting EMN NCP should add their response(s) to the query. Otherwise, this should be done at the time of making the compilation. A default "Yes" is given for your response to be circulated further (e.g. to other EMN NCPs and their national network members). A "No" should be added here if you do not wish your response to be disseminated beyond other EMN NCPs. In case of "No" and wider dissemination beyond other EMN NCPs, then for the Compilation for Wider Dissemination the response should be removed and the following statement should be added in the relevant response box: "This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that it is not disseminated further."

_	not necessar	tiy represent the	100	olicy of an EMN NCPs									
			2.	Currently no forced ret	urns to Iraq are p	lanned.							
			3.										
			3.										
				January – June 2015	5			7					
				1st and 2nd instance									
				Nationality	Final positive decisions								
				Iraq	185	61	168	55	7				
									_				
			Source: 1	Federal Ministry of the	Interior								
	Belgium	No	This EM further.	IN NCP has provided a	a response to the	e requesting EM	MN NCP. Hov	wever, they have	requested that their response is not disseminated				
	Bulgaria	Yes		have the obligation an	d opportunity to of the application	consider all	he circumstan	ices of the appli	amined on an individual basis. The case workers cant's refugee story on the individual basis. The accordance with the COI report and in accordance				
			2.	Yes.									
			3.	Decisions 1.131.8.201	cisions 1.131.8.2015 concerning Iraqi asylum seekers:								
				Refugee status	Subsidiary protection	Refusa	ls:						
				92	29		156						

<u>**</u>	Cyprus	Yes	1.	Babil, Salah Ad D	in, Wasit. Regarding to	West, Central and East go asylum seekers originat diary protection pursuant	ing from the Kurdish F	Region of Iraq, we exar				
			2.	2. Not applicable								
			3.	3. <u>Decisions 1.131.8.2015 concerning Iraqi asylum seekers:</u>								
				Applications 01.01	1.2015-31.08.2015: (56)							
				Decisions 01.01.20	015-31.08.2015: Subsidi	ary Protection (6), Recogn	nise (15), Negative (0)					
	Czech Republic	No	1.	1. This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that their response is not disseminated further.								
	Estonia	Yes	1.	1. Estonia has no current policy on granting subsidiary protection pursuant to Article 15 (c) of the QD to asylum seekers from Iraq. The decisions are made case by case.								
			2.	Yes, in principle for from Iraq.	orced returns from Esto	nia to Iraq are carried ou	t, although there have b	been difficulties in getti	ing travel documents			
			3.	Decisions 1.1.2015	-31.8.2015 concerning I	raqi asylum seekers:						
				Asylum	Secondary protection	Other residence permits	Positive decisions altogether	Negative decisions altogether				
				0	0	0	0	2				
+	Finland	Yes	1. The current policy of Finland is that the natives of the so called disputed areas (the Governorates of Ninewa, Kirkuk, Diyala and Salah Al-Din), Baghdad and Governorates of Al-Anbar and Babel are granted subsidiary protection pursuant to Art. 15 lit. c of the Qualification Directive, unless they are considered able to internally relocate elsewhere in Iraq. (Valid September 2015)									
			2.			ave been successful in inc as have been rejected, unle			able to return to Iraq			
			3.	Decisions 1.131.8	3.2015 concerning Iraqi	asylum seekers:						

			Asylum	Secondary protection	Other residence permits	altogether	Negative decisions altogether	Unfounded applications (included in the negative decisions)		
			205	104	19	328	69	13		
France	Yes	2.	the country's political situation, forced returns to Iraq are suspended since March 2015.							
Germany	Yes	2.	It is assumed that there general, it is assumed to for civilians exists that residence there. The sa With regard to the city characteristics which let threat to an individual. Protection pursuant to a connecting feature is as In the period from January Decisions on application	hat, with respect to the warrants the conclusion me applies for those regord Baghdad, a lower level ad to an intensification Internal protection is of Art. 15 lit. c of the Quavailable to the Geneva Carry to August 2015, five	aforementioned proving n of significant risk to it gions that have fallen in wel of risk to civilians is of the general conflict- nly considered as an ex- dification Directive, how Convention for Refugee	ces, and with the excep ndividuals resulting sol nto the hands of the ISIS is assumed. As a result of related dangers are requestion in individual can wever, is only granted of es and as such, refugee in deported from Germany	tion of the city of Baghtely from a return into the St. of this, individual risk-auired for the acceptance ases in Iraq. occasionally, because as protection is granted.	dad, a level of risk ne area of origin and ggravating of a substantial a general rule, a		

³ Source: French Office for the Protection of Refugees and Stateless Persons (OFPRA).

			Asylum/refuge e protection	Subsidiary protection	National prohibition of deportation	Positive decisions (altogether)	Negative decisions	Decisions in Dublin procedure				
			8,800	122	48	8,970	33	907				
Hungary	Yes		according to Article 1: considered as such a re	Jungary grants subsidiary protection for asylum seekers from Iraq if they come from certain areas where there is a risk of serious har ccording to Article 15c of the Directive 2011/95/EU unless internal flight alternative is available. The Region of Kurdistan may be onsidered as such a region. The list of safe regions is continuously updated and the availability as internal flight alternative is examined and in each case.								
		3.	Iraqi citizen's application cooperates merely if an Between 01.01.2015 a	Each case is examined individually whether it is possible to carry out a forced return to Iraq or not. If the asylum department rejects the raqi citizen's application, according to the national law it is possible to carry out a forced return to Iraq although the Iraqi Embassy cooperates merely if an Iraqi citizen wants to return voluntary. Between 01.01.2015 and 30.09.2015 6 persons from Iraq were granted asylum status, 33 persons from Iraq were granted subsidiary protection and 6 asylum applications lodged by Iraqi citizens were rejected.								
Ireland	No					wever, they have reques	sted that their response	s is not disseminated				
Italy	Yes	2. 3.	In Italy, subsidiary protection is granted under Article 15(c) of the Qualification Directive. There is no list of specific areas: protection is granted on a case-by-case basis. Yes, there have been some cases of Iraqi citizens. However, within the framework of the yearly quota, Italy has favoured initiatives aimed to encourage and implement assisted Voluntary Return programmes. During 2015, Italy has received 308 applications for international protection from Iraqi citizens. From 1 January to 2 October 2015, 444 decisions were taken on applications submitted by Iraqi asylum seekers, including some applications submitted before 2015. See table below:									

	-		-	protection	permi	ts	altogether	altogeth		pplications included in the	e
										egative decisions)	
			88	307		15	410		34	18	
Latvia	Yes	1. 2. 3.	 According to the current approach asylum seekers who originate from Ninawa, Kirkuk and Baghdad are entitled to receive subsidiar protection pursuant to Art. 15 lit. c of the Qualification Directive. There are no forced returns to Iraq in 2015 so far. In 2014 – 7 forced returns; Increase in asylum claims from Iraqi citizens started from September 2015. In 2015 the total number of Iraqi asylum seekers – 5 subsidiary protection granted – 5, rejected – 9, dismissal -12. 								
Lithuania	Yes	2.	Yes. Applicants received this year were only from around Mosul. No. 3. 3 applicants were granted subsidiary protection.								
Luxembourg	Yes	1. 2. 3.		mined (yet) which	ch would autom	atically trigger so	ubsidiary protecti		ase study is don	ne and no specific	areas
			Asylum Subsidiary protection Positive decisions (Refugee status) Positive permits Positive decisions altogether Regative decisions altogether Regative decisions altogether Regative decisions (included in the negative decisions)							Implicit withdrawal	
			9	6 (out of which 1 has been granted by the high administrativ	-	15 (including the high administrativ e ruling in 1	4	_	4	7	

		e court) case)
Malta	Yes	 The number of applications for international protection lodged by Iraqi nationals remains very low. In 2014, the Office of the Refugee Commissioner received 4 of such applications and in 2015 (from 01st January to 31st August) 3 applications from Iraqi nationals were lodged. The Office notes that due to the low number of applications lodged by Iraqi national no formal policy is in place. Each application is assessed on a case by case basis taking into consideration the individual and contextual circumstances. No forced returns to Iraq were carried out. In 2014 and 2015 (until 31st August) the Office concluded seven cases lodged by persons who claimed to be Iraqi nationals. Of these three were recognised as refugees, one was granted subsidiary protection status, two were rejected and one was discontinued (explicitly withdrawn).
Netherlands	Yes	No. At the moment we have a 'postponement of decision' for the Iraqi regions Bagdad, Anbar, Ninewa, Salaheddin, Ta'mim (Kirkuk), Diyala en Babil. For the other regions in Iraq, decision making is based on an individual assessment. We are currently reviewing our policy on Iraq. 2. The State Secretary of Security and Justice has implemented a decision- and return moratorium for certain provinces of Iraq. The moratorium has been prolonged until 16 October 2015. The moratorium concerns the provinces Bagdad, Anbar, Ninewa, Salaheddin, Ta'mim, Diyala en Babil. This means forced return is not possible and is not carried out to these provinces, for the period that the return moratorium is effective. For provinces of Iraq that are not covered by the moratorium, forced return is possible and carried out if the person involved has a valid passport. The authorities of Iraq only provide nationals of Iraq with laissez passers (substitute of a travel document) if the person involved is willing to return. Forced return to the region that is under control of the Kurdish authorities is possible. This is limited to the Iraqi nationals from this region with criminal records. If the Iraqi national in case does not have a Iraqi passport, he or she can travel with a document as provided by the Netherlands authorities called an 'EU-staat'. 3. 2015 Q1 2015 Q2 Total

			Reje	ected	1855	5	1005		2860				
			Tota	al	6400)	3055		9455				
	Poland	Yes	which are 2. Forced re October d	a of the country the turns to Iraq are sulue to their written of	y are coming from spended since 29 lemands for return	n. April 2014. Hown to the country of count	rever four forced retorigin.	urns of Iraqi citize	ens are planned for the end of for international protection was				
***	Slovak Republic	Yes	Iraq. They 2. Yes, In generated existence impedime such countries.	existence of impediments to expulsion is assessed individually according to section 81 of the Act on Residence of Foreigners. If the impediments to expulsion are not identified in relation to the respective country and to the other party to the proceedings, the return to such country is carried out.									
			Asylum granted	Asylum rejected	Subsidiary protection granted	Subsidiary protection rejected	Application refused as unfounded	Application refused as inadmissible					
			The table shows the	11	11	0	0	0	e of the forms of international				
			protection (granted		ary protection). F				the other 11 cases the asylum				

				• •	13 Member State.				1				
•	Slovenia	Yes	1.	No.									
	Sweden	Yes	2.	ground. Voluntary return about 185 this year.									
				247	65	25	337	325	9				
				•	ng circumstances are not 00 asylum seekers this ye		h 3 500 applied in Sept	ember.					
	United Kingdom	Yes	1.										

not necessa	rily represent the	official policy of	an EMN NCP	<u> Ps' Member State</u>	? .					
		assistar Genera in the U be lega	nce to those whally, there are now. JK. However, to list arriers to res	o choose to do so countries to what there may be sormoval. We continue	o. nich as a matter of i	mmigration policy it is difficult to rei to Iraq where app	we cannot renute we cannot renute to because to because or opriate and or	move those who	o leave voluntarily and o have no legal basis t y situation, or where e basis.	to remain
			-	Humanitarian protection	Other grants of leave	Positive decisi altogether	ions Negativ altogeth	ner	Unfounded applications (includ in the negati decisions)	
			123	6	57	186	436		N/A	\neg
Norway	Yes	1. UDI is	still developing	g their practice v		urns to these provi				
		 UDI is still developing their practice when it comes to returns to these provinces: Anbar, Babel, Diyala, Kerbala, Kirkuk, Ninewa og Salah al-Din. When it comes to Bagdad, the Norwegian Appeals Board decided in June of 2015 that the security situation there is no longer so serious that applicants with a negative decision require international protection. The Appeals Board lifted a suspension on return, that previously allowed Iraqi applicants with a negative decision to remain in Norway. Now it will be possible for them to return. Yes. Though those who have been returned this year thus far have been sent back to the Kurdish areas. It is assumed that there will be change in practice regarding this and applicants will be returned to other parts of Iraq, including Bagdad. January – August 2015 								
		Citizenship	Convention refugees	Other refugee status	Humanitarian grounds	15 month rule	UM limited	Rejection	Dublin III ordinance	
		Iraqi	10	4	6	0	0	15	41	

		Safe 3rd country	Withdrawn/ dismissed	total 94	
Croatia	Yes	and Sa			e natives of the so called disputed areas (the Governorates of Ninewa, Kirkuk, Diyala Al-Anbar and Babel are not granted subsidiary protection pursuant to Art. 15 lit. c of
